## Hot Food Takeaway SPD Consultation Comments and Responses Schedule May 2022

| ID       | Organisation          | Document<br>Section /<br>Page | Comment  | Change(s) Required | Council response and proposed changes to the SPD  |
|----------|-----------------------|-------------------------------|--|--------------------|---|
| HFT_SPD7 | Private<br>individual | 1.1                           | How can any committee, possibly conceive, that<br>there are not enough fast-food outlets in Batley<br>Town centre? This planning section notes that all<br>impacts must be considered, including health, and<br>highways! None of this is being considered in the<br>slightest.  |                    | No change.<br>Comment noted.<br>This SPD provides guidance on health and<br>highways impacts, that must be considered<br>as part of any planning application for a hot<br>food takeaway.  |
| HFT_SPD8 | Natural<br>England    | 1.1                           | <ul> <li>Thank you for your consultation on the above dated<br/>9 November 2021, which was received by Natural<br/>England on 9 November 2021.</li> <li>Natural England is a non-departmental public body.<br/>Our statutory purpose is to ensure that the natural<br/>environment is conserved, enhanced, and managed<br/>for the benefit of present and future generations,<br/>thereby contributing to sustainable development.</li> <li>Our remit includes protected sites and landscapes,<br/>biodiversity, geodiversity, soils, protected species,<br/>landscape character, green infrastructure, and<br/>access to and enjoyment of nature.</li> <li>Whilst we welcome this opportunity to give our<br/>views, the topic of the Supplementary Planning<br/>Document does not appear to relate to our interests<br/>to any significant extent. We therefore do not wish<br/>to comment.</li> <li>Should the plan be amended in a way which<br/>significantly affects its impact on the natural<br/>environment, then, please consult Natural England<br/>again.</li> </ul> |                    | No change.<br>The requirement for Strategic Environmental<br>Assessment (SEA) was fully considered<br>through the Screening Statement and<br>Determination Statement, which can be<br>viewed at: <u>Hot food takeaway</u><br><u>Supplementary Planning Document</u><br><u>Consultation   Kirklees Council</u> |

|           |             |     | Strategic Environmental Assessment/Habitats             |                |
|-----------|-------------|-----|---|----------------|
|           |             |     | Regulations Assessment                                  |                |
|           |             |     | A SPD requires a Strategic Environmental                |                |
|           |             |     | Assessment only in exceptional circumstances as set     |                |
|           |             |     | out in the Planning Practice Guidance here. While       |                |
|           |             |     | SPDs are unlikely to give rise to likely significant    |                |
|           |             |     | effects on European Sites, they should be considered    |                |
|           |             |     | as a plan under the Habitats Regulations in the same    |                |
|           |             |     | way as any other plan or project. If your SPD           |                |
|           |             |     | requires a Strategic Environmental Assessment or        |                |
|           |             |     | Habitats Regulation Assessment, you are required to     |                |
|           |             |     | consult us at certain stages as set out in the Planning |                |
|           |             |     | Practice Guidance.                                      |                |
|           |             |     | Please send all planning consultations electronically   |                |
|           |             |     | to the consultation hub at                              |                |
|           |             |     | consultations@naturalengland.org.uk.                    |                |
| HFT_SPD9  | Historic    | 1.1 | Thank you for your consultation email of 9              | No change.     |
|           | England     |     | December 2021.  |                |
|           |             |     |   | Comment noted. |
|           |             |     | Our specialist staff have considered the information    |                |
|           |             |     | submitted and we do not have any comments to            |                |
|           |             |     | make on the proposals.                                  |                |
|           |             |     | Please do not hesitate to contact us again if you       |                |
|           |             |     | require any further information or have any future      |                |
|           |             |     | proposals for us to consider.                           |                |
| HFT_SPD10 | Environment | 1.1 | Thank you for consulting the Environment Agency on      | No change.     |
|           | Agency      |     | the above SPD.  |                |
|           |             |     |   | Comment noted. |
|           |             |     | We will not be making any comments on this              |                |
|           |             |     | document as it does not relate directly to any of the   |                |
|           |             |     | issues within our remit.                                |                |
| HFT_SPD11 | The Coal    | 1.1 | Thank you for your notification received on the         | No change.     |
|           | Authority   |     | 9 <sup>th</sup> November 2021 in respect of the above   |                |
|           |             |     | consultation.   | Comment noted. |
|           |             |     | The Coal Authority is a non-departmental public         |                |

|           |            |     | hady changered by the Department of Business             |                          |  |
|-----------|------------|-----|--|--------------------------|--|
|           |            |     | body sponsored by the Department of Business,            |                          |  |
|           |            |     | Energy & Industrial Strategy. As a statutory             |                          |  |
|           |            |     | consultee, The Coal Authority has a duty to respond      |                          |  |
|           |            |     | to planning applications and development plans in        |                          |  |
|           |            |     | order to protect the public and the environment in       |                          |  |
|           |            |     | mining areas.  |                          |  |
|           |            |     | Our records indicate that within the Kirklees Council    |                          |  |
|           |            |     | area there are recorded coal mining features at          |                          |  |
|           |            |     | surface and shallow depth including; 3885 mine           |                          |  |
|           |            |     | entries, shallow workings, surface mining activity       |                          |  |
|           |            |     | and reported surface hazards. These features pose a      |                          |  |
|           |            |     | potential risk to surface stability and public safety.   |                          |  |
|           |            |     |  |                          |  |
|           |            |     | However, we note that this current consultation          |                          |  |
|           |            |     | relates to a Hot Food Takeaway SPD and can confirm       |                          |  |
|           |            |     | that the Planning team at the Coal Authority have no     |                          |  |
|           |            |     | specific comments to make on this document.              |                          |  |
| HFT_SPD3  | Private    | 2.8 | What has been said is correct in every                   |                          | No change.                                   |
|           | individual |     | particular. What hasn't been mentioned is that hot       |                          |  |
|           |            |     | food takeaways are endemic in most countries; yet        |                          | The SPD is part of a package of measures to  |
|           |            |     | they don't have as great an obesity problem. This        |                          | promote and support healthy eating choices.  |
|           |            |     | policy is moving towards a nanny state.                  |                          |  |
| HFT_SPD14 | Kentucky   | 3.3 | Amendments to the Use Classes Order in 2020 seem         | In deciding what to      | Comment noted.                               |
|           | Fried      |     | to remove the possibility of ancillary hot food          | apply for, applicants    |  |
|           | Chicken    |     | takeaway activity and, therefore, of mixed uses that     | must consider the likely | Proposed Modification:                       |
|           |            |     | comprise it. Instead, the threshold for such a use       | proportions of visiting  | 3.3 It is for the applicant to determine     |
|           |            |     | falling outside Class E is either when sale is no longer | members of the public    | whether their business will trade as a hot   |
|           |            |     | principally to visiting members of the public or when    | and of hot food          | food takeaway which sell hot food where      |
|           |            |     | consumption of hot food sold there is mostly (i.e.       | consumed off the         | the consumption of that food is mostly       |
|           |            |     | more than half) off the premises. It is for the          | premises. Experience     | undertaken off the premises and apply for    |
|           |            |     | applicant to decide what to apply for, but guidance      | from similar premises    | planning permission for the correct use. In  |
|           |            |     | as to how premises may trade and thus what ought         | elsewhere will be most   | deciding whether an application is for a hot |
|           |            |     | to be applied for will certainly reduce the chances of   | useful in predicting     | food takeaway, consideration will be given   |
|           |            |     | unlawful development.                                    | these, but in the        | to the proportion of space designated for    |
|           |            |     |  | absence of this, the     | hot food preparation. To help with this, key |
|           |            |     |  | proportion of space for  | considerations of how the business will      |
|           |            |     |  | hot food preparation     | operate are set out in paragraph 3.5. Where  |

|           |                              |  |  | and the number of<br>tables and chairs can be<br>useful predictors.<br>Applicants should be<br>aware that it is their<br>responsibility to apply<br>for the correct use. | clarification is required, applicants are<br>advised to consult with Kirklees Council.<br><del>Restaurants and cafes often have an</del><br><del>ancillary takeaway element and hot food</del><br><del>takeaways can have ancillary eat in</del><br><del>facilities.</del>  |
|-----------|------------------------------|--|--|--|---|
| HFT_SPD15 | Kentucky<br>Fried<br>Chicken | Table 4<br>Examples<br>of Hot Food<br>Takeaway<br>Sui Generis<br>Use | We do not consider that the list of uses is accurate<br>or useful, as many of the uses listed are often<br>combined with a restaurant within the same<br>planning unit and the proportion of visiting<br>members of the public and of hot food consumed off<br>the premises can vary both from site to site and<br>seasonally. Drive-throughs in particular can be<br>difficult to categorise, as customer behaviour (e.g.<br>eating in the restaurant or their car whilst still on<br>site, taking-away from the counter then eating in<br>their car, eating some in their car whilst still on site<br>and then driving away) can all affect how premises<br>are categorised.                                       | Ideally delete table, but<br>at least replace "fast<br>food" with "Some"<br>before "Drive Through"<br>and pluralise latter.  | Comment noted.<br>Table 4 sets out examples of uses which are<br>considered to be hot food takeaways, and<br>those which are not. This list is not<br>exhaustive.<br>It is the applicant's responsibility to apply for<br>the correct use.<br>Proposed Modification:<br>Fast Food Some Drive Throughs   |
| HFT_SPD16 | Kentucky<br>Fried<br>Chicken | Policy HFT1<br>Public<br>Health<br>Toolkit                           | We are concerned that this is not truly<br>supplementary to policies of the development plan,<br>not least because, if it were, then the relevant policy<br>would have required the scale of its effect to be<br>mapped with evidence for why the particular scoring<br>has been used. It is also unreasonable to the extent<br>that it seems to lay the responsibility for poor scores<br>entirely on hot food takeaways, when nutritional<br>quality in the rest of the food and drink sector (now<br>within Class E) is very often worse (Robinson et al,<br>2018).<br>Attached: Robinson et al (2018) (Over)eating out at<br>major UK restaurant chains: observational study of<br>energy content of main meals. |  | Comment noted.<br>No change.<br>SPDs are produced to add clarity in relation<br>to the application of planning policies set out<br>in the Local Plan. The Hot Food Takeaway<br>SPD provides clear guidance about how the<br>council will implement Local Plan policies<br>LP16 and LP47 and how decisions will be<br>made which balance the need to consider<br>the vitality and viability of centres whilst<br>promoting healthy, active and safe lifestyles.<br>The Public Health Toolkit is one way in which<br>the local authority is working to reduce<br>obesity. It is recognised that there are a<br>range of factors which influence obesity and |

|  | the obesogenic environment, as highlighted in the SPD.   |
|--|--|
|  | The scores used in the tool cover a range of indicators which demonstrate the levels of obesity and associated indicators at local level.  |
|  | A range of indicators are used so it's not<br>unfairly weighted if it performs badly in one<br>area.   |
|  | <ul> <li>These indicators are as follows:</li> <li>Deprivation</li> <li>Diabetes</li> <li>Coronary Heart Disease</li> <li>Adults Overweight</li> <li>Adults Obese</li> <li>5-year-olds with excess weight</li> <li>11-year-olds with excess weight</li> </ul>  |
|  | The tool is proportionate, if the scores are<br>significantly above Kirklees average for each<br>indicator, then Public Health Improvement<br>will advise consideration over the<br>application, whilst recognising other<br>mitigating factors.   |
|  | In Kirklees we are taking a whole systems<br>approach, through the application of a range<br>of policy drivers, working with our partners<br>and stakeholders to coproduce measures<br>which enable communities to access the<br>support they need and through creating<br>health promoting environments where<br>healthy choices are the easy choice. |
|  | Alongside the work we are undertaking  |

|           |                              |   |  | <ul> <li>concerning hot food takeaways, there are a broader set of system wide actions which support our healthy weight ambition:</li> <li>Heathy Weight Declaration Commitments being delivered</li> <li>Work to ensure that good quality food and nutrition is available to everyone irrespective of where they live and what they earn</li> <li>Working with schools to ensure that good quality nutritional meals are provided to children, along with good quality opportunities to be physically active. These opportunities are extended into the Holiday Activity and Food programmes and enrichment activities supported by the schools.</li> <li>Working with Early Years to ensure that children and families are equipped to lead healthy lives in terms of food, joyful movement, good quality sleep, etc.</li> <li>Joint working between Planning and Public Health to ensure that the built environment is conducive to health</li> <li>Working with Transport Strategy and Policy to ensure that the transport schemes, existing and the new transport networks is conducive to health by way of active travel</li> <li>Working with stakeholders to ensure that good quality opportunities to be physically active are offered to those not currently active.</li> </ul> |
|-----------|------------------------------|---|--|---|
| HFT_SPD17 | Kentucky<br>Fried<br>Chicken | Policy HFT2<br>Town<br>Centre<br>Vitality and | We appreciate the recognition in the higher<br>percentages for smaller centres that hot food<br>takeaways are often a lower-order use in the retail<br>hierarchy. However, as the mapping shows, this will | Comment noted.<br>No change.  |

|           |                       | Table 5<br>Shopping<br>Centre<br>Hierarchy<br>Hot Food<br>Takeaway<br>Threshold   | centres are not excluded from the effect of draft<br>HFT3, which covers large swathes of settlements.   | conditions that limit opening hours of new<br>hot food takeaways that are within 400m of<br>primary and secondary schools. The policy<br>does not seek to refuse applications in these<br>areas and therefore the higher percentages<br>allowed for in the smaller centres are still<br>valid.   |
|-----------|-----------------------|---|---|--|
| HFT_SPD19 | Private<br>individual | Policy HFT2<br>Town<br>Centre<br>Vitality and<br>Viability<br>Table 5<br>Shopping<br>Centre<br>Hierarchy<br>Hot Food<br>Takeaway<br>Threshold | <ul> <li>We wish to comment on the Hot Food Takeaway<br/>Supplementary Planning Document.</li> <li>We have attempted to use the Online System to<br/>comment, but it is just way too long &amp; complex, so<br/>we are emailing you instead.</li> <li>This policy is well overdue. There is an obvious need<br/>to restrict the number of hot food takeaways in a<br/>given area – both from a nuisance &amp; public health<br/>perspective.</li> <li>However, the policy is useless unless it is enforced<br/>by KMC.</li> <li>We live in Marsh, so this area is of particular interest<br/>to us. In appendix 2, Marsh is classed as a District<br/>Centre. By our reckoning, the numbers for<br/>takeaways are a little low. Do you only include the<br/>premises on the main road? Surely the fish &amp; chip<br/>shops on Jim Lane &amp; Smiths Ave should be included?<br/>If it does only include the main road, then surely this<br/>policy would serve to drive new hot food takeaways<br/>in Marsh, but away from the main road.</li> <li>The KFC in Marsh expanded some time ago into a 2<sup>nd</sup><br/>shop unit. Presumably it only counts as one hot food</li> </ul> | Support.<br>The boundary of Marsh district centre is<br>defined in the Kirklees Local Plan which was<br>adopted on 27 February 2019.<br>Marsh District centre boundary<br>encompasses the area on Westbourne Road<br>that is predominately occupied by retail,<br>leisure and other commercial uses and has<br>been defined in accordance with the<br>National Planning Policy Framework. It does<br>not include the fish and chip shops on Jim<br>Lane and Smiths Avenue as these are<br>separated from the district centre by<br>residential properties.<br>The purpose of policy HFT2 is to ensure that<br>the introduction of a new hot food takeaway<br>within a defined centre is not harmful to its<br>vitality and viability.<br>Local Plan policy LP16 Food and drink uses,<br>and the evening economy sets out several<br>criteria that will be considered for a planning<br>application including those located outside<br>of defined centres which have been |
|           |                       |   | takeaway in your counts? What is to stop someone<br>merging a whole row of shops into a single unit,<br>which inside has multiple stalls selling different  | supplemented by policies the Hot Food<br>Takeaway SPD.   |

|           |                              |  | takeaways – would this only count as 1? In any event, Marsh exceeds the 15% threshold for District Centres, so we would expect the policy to allow refusal of further hot food takeaways in the area. We do not understand why the threshold is 10% in Town Centres, and 15% elsewhere. Why not 10% everywhere? The fact that new takeaway applications will be subject to stricter requirements on Noise Abatement & Odours, Waste Disposal, Design & Highway Safety is a good thing. | KFC in Marsh is counted as one unit and is a<br>fast-food restaurant rather than a hot food<br>takeaway. It is classed as a fast-food<br>restaurant because the proportion of the<br>premise used for the hot food takeaway<br>element (as appose to a seating area) is<br>equal to or smaller than the non-hot food<br>takeaway element.<br>Where adjacent shop units are occupied by<br>different uses such as hairdressers,<br>opticians, convenience store, hot food<br>takeaway for example, planning permission<br>is required to merge units into one and as<br>such the proposal would be subject to local<br>and national planning policy.<br>The threshold is 15% for district and local<br>centres because these smaller centres have<br>less shop units within them. When<br>calculating the percentage of hot food<br>takeaways within a defined centre boundary,<br>one or two hot food takeaways could equate<br>to 10%. For example, a local centre with 20<br>units surveyed that has 2 hot food<br>takeaways would equate to 10%. District and<br>local centres serve residential areas, hot<br>food takeaways are a part of the local<br>economy, they are part of the mix of uses<br>within centres and provide consumer choice.<br>Therefore, the threshold is slightly higher to<br>allow for consumer choice and to support<br>the local economy. |
|-----------|------------------------------|--|--|--|
| HFT_SPD21 | Kentucky<br>Fried<br>Chicken | Policy HFT2<br>Town<br>Centre<br>Vitality and<br>Viability | We appreciate the recognition in draft HFT2 that hot<br>food takeaways are often a lower-order use in the<br>retail hierarchy with the higher percentages therein<br>for smaller centres.  | Support.<br>No change.<br>Comment noted.   |

|           |                              | Table 5<br>Shopping<br>Centre<br>Hierarchy<br>Hot Food<br>Takeaway<br>Threshold |  |  |   |
|-----------|------------------------------|---|--|--|---|
| HFT_SPD18 | Kentucky<br>Fried<br>Chicken | Policy HFT3<br>Proximity<br>to Schools  | We appreciate the recognition in draft HFT2 that hot<br>food takeaways are often a lower-order use in the<br>retail hierarchy with the higher percentages therein<br>for smaller centres. However, as the mapping shows,<br>this will often be rendered irrelevant as lower-order<br>centres are not excluded from the effect of draft<br>HFT3. This would be in direct conflict with the<br>sequential approach and result in progressively less<br>sustainable development patterns and loss of<br>footfall for co-located lower-order uses (e.g.<br>convenience stores).<br>Similarly, we appreciate some of the thinking behind<br>the different time restrictions for primary and<br>secondary schools, but appeal decisions (see<br>2159082 attached) and Local Plan Inspector's<br>reports have consistently indicated that not only is<br>there no evidence that the (weak and often<br>conflicting) correlation between proximity and<br>incidence implies causality, but that furthermore<br>there is in the case of primary schools no mechanism<br>by which causality could occur as primary school<br>children are accompanied.<br>As there are about four or five primary schools for<br>each secondary school, it can easily be seen that the<br>downside impacts are far greater in scale from such<br>a policy where primary schools are included than<br>they are for one that does not. | Include exemptions for<br>all town centres and<br>delete references to<br>primary schools<br>throughout. | <ul> <li>HFT2 would be the first principle that any planning application would need to comply with, if it does and is within 400m of a school restricted opening hours would apply, as per HFT3.</li> <li>Supporting information and evidence for HFT3 can be found in Appendix 3 of the SPD, including further evidence supporting a restrictive buffer around schools and evidence for using a 400m-walking-distance restrictive buffer.</li> <li>Our approach is proportionate and demonstrates flexibility. If the scores are significantly above Kirklees average for each indicator then Public Health Improvement will advise consideration over the application, whilst recognising other mitigating factors.</li> <li>There are many appeal decisions which indicate that hot food takeaways close to schools exacerbate health and well-being issues in the area, as an example:</li> <li>A 2021 dismissed appal decision is of particular relevance from Bristol City Council (APP/Z0116/W/21/3267875 100 Newquay Road, Knowle, Bristol). The inspector had regard to the location of the site within 400</li> </ul> |

metres of a primary school and an access to a planned secondary school. In the inspector's view, an additional takeaway alongside the existing convenience store and fish and chip shop would be likely to attract young people to the parade and may also attract parents looking for a quick meal or snack option after school or following afterschool activities. In this location, the takeaway would not promote healthy lifestyles and would be likely to influence behaviour harmful to health, contrary to development plan policy.

The obesity rates and percentage of children carrying excessive weight in primary schools as identified in the National Child Measurement Program (NCMP, 2018/19). In Kirklees 24.6% of reception children are overweight or obese and 36.7% of Year 6 children are overweight or obese. This demonstrates a need for the 400m restrictive zones around all schools in the Kirklees District.

The percentages of overweight and obese reception and year 6 children have increased since the previous year which were 23.2% and 35.5% respectively.

YouGov report that the average age for a child to begin walking themselves to school is 10. For most children this is the last year of primary school. The most common time for children to purchase fast food is after school on the journey home, with many children skipping lunch in order to spend the money outside the school gate (Caraher, 2014).

|           |                                  |  |  |  | Nutritional surveys show that primary school<br>age children eat takeaways regularly.<br>According to a 2017 resident survey in<br>Southwark 2% of primary school age children<br>were reported to have eaten a takeaway on<br>the way home from school. Given a choice<br>children will choose to purchase the food<br>which they find most pleasurable to eat with<br>little regard for nutritional or health related<br>factors (Macdiarmid et al, 2015). |
|-----------|----------------------------------|--|--|--|--|
|           |                                  |  |  |  | There is evidence that the food<br>environment, including the physical<br>accessibility of fast-food outlets, influences<br>the types of food consumed, and may in turn<br>contribute to obesity levels. Placing a<br>takeaway right next to a school produced a<br>5.2% increase in obesity among students,<br>linking obesity levels in schoolchildren to the<br>proximity of fast-food restaurants to schools<br>(Pathania, V. 2016)                      |
|           |                                  |  |  |  | Researchers have also successfully identified<br>the link between the presence of a hot food<br>takeaway within 400m of schools and<br>childhood obesity (Fraser et al, 2010 &<br>Barrett et al, 2017).  |
| HFT_SPD22 | McDonald's<br>Restaurants<br>LTD | Policy HFT3<br>Proximity<br>to Schools | Objection<br>We have considered the proposed Supplementary<br>Planning Document, with regard to the principles set<br>out within the Framework. We fully support the<br>documents' aim of promoting healthier living and<br>tackling obesity. However, the proposed guidance in<br>HFT3 and its approach is unsound. | Planware Ltd would<br>welcome and support<br>proposals for a wider<br>study of the causes of<br>obesity and their<br>relationship with<br>development, including<br>examination of how | This SPD seeks to provide a framework to<br>support a balanced and fair approach to<br>supporting local business and economic<br>growth whilst also taking steps to ensure our<br>environments support the health and<br>wellbeing of our residents.<br>Paragraph 92 of the Framework states that  |
|           |                                  |  | Restricting the opening hours of restaurants that are<br>within 400m of schools has no proven impact on<br>obesity. Neither does restricting restaurants within  | new development can<br>best support healthy<br>lifestyles and the  | planning policies and decisions should<br>enable and support healthy lifestyles,<br>especially where this would address  |

| <ul> <li>400m of schools. Primary &amp; middle school children are almost always accompanied by adults and therefore any visits to restaurants will be a matter of choice for a responsible adult. If primary children are unaccompanied, they are unlikely to have the financial capacity to purchase a meal. Closing a restaurant for 2 hours in the afternoon is prohibitive, especially as the guidance makes no allowance for when schools are closed (almost half the year, or approximately 170 days per year).</li> <li>McDonald's and most other restaurants do not choose to locate near schools as a matter of choice or principle. However, with the predominance of primary schools it is almost impossible to find locations for new restaurants that are in sustainable locations close to the residential population. Schools are located near residential populations too.</li> <li>Requiring a restaurant to closed for 2 hours in the afternoon will preclude good quality restaurants and encourage those that just serve the evening economy such as kebab or pizza takeaway. Such takeaways have less of an incentive to consider healthy eating. The diversion of jobs and investment to less restrictive and less sustainable areas will occur.</li> <li>The guidance is also unclear on the matter of takeaway from drive-thrus or deliveries from those stores as it references counter sales. Drive-thru lanes are not typically used by unaccompanied children as one must use a vehicle to use the lane. Delivery is age restricted in the app and by purchase method.</li> </ul> | tackling of obesity.<br>When a cogent<br>evidence base has been<br>assembled, this can<br>then inform an<br>appropriate policy<br>response. That time has<br>not yet been reached.<br>It is considered until<br>such a time has been<br>reached, HFT3 should<br>be removed. At the very<br>least, reference to<br>primary schools and the<br>associated restrictions<br>on opening hours<br>should be removed | <ul> <li>deprivation, health inequalities and<br/>general poor health in specific locations</li> <li>over-concentration of certain uses within<br/>a specified area</li> <li>odours and noise impact</li> <li>traffic impact</li> <li>refuse and litter</li> </ul> The Government's Healthy Lives, Healthy<br>People: A call to action on obesity in England<br>(2011) recognises the role that the planning<br>system can play in supporting public health<br>and creating a healthier built environment,<br>by for example, developing supplementary<br>planning policies. Promoting healthy weight in children, young<br>people and families: A resource to support<br>local authorities (PHE, 2018) makes<br>recommendations for local government, |
|--|---|--|
| Delivery is age restricted in the app and by purchase  |   |  |

| All of these are located in residential areas, and thus | the proliferation of hot food takeaways near  |
|---|---|
| in proximity to primary and secondary schools. Class    | schools and the unacceptable clustering of    |
| E retail outlets and food and drink uses can also sell  | hot food takeaways in town centres.           |
| food that is high in calories, fat, salt and sugar, and |   |
| low in fibre, fruit and vegetables. This means that     | Our approach is proportionate and             |
| the policy takes an inconsistent approach towards       | demonstrates flexibility. If the scores are   |
| new development that sells food and discriminates       | significantly above Kirklees average for each |
| against operations with a Sui Generis use. It also      | indicator, then Public Health Improvement     |
| means that the policy has a disproportionate effect     | will advise consideration over the            |
| on operations with a Sui Generis use.                   | application, whilst recognising other         |
|   | mitigating factors.                           |
| If a restaurant is required to close for 2 hours, what  |   |
| happens to the staff for that period of time? Staff     | The approach seeks to balance health and      |
| cannot be expected to take a 2 hour unpaid break        | economy aims.                                 |
| during their working hours. No thought to the           |   |
| practical approach of the policy has been made.         | The obesity rates and percentage of children  |
| What implications will this have on the local working   | carrying excessive weight in primary schools  |
| population? What impacts will it have on the general    | as identified in the National Child           |
| public and other customers of the restaurant who        | Measurement Program (NCMP, 2018/19). In       |
| need refreshments or a place to meet at these           | Kirklees 24.6% of reception children are      |
| times?  | overweight or obese and 36.7% of Year 6       |
|   | children are overweight or obese. This        |
| The guidance, specifically HTF3 conflicts with the      | demonstrates a need for the 400m              |
| Framework. Para 81 states: "Planning policies and       | restrictive zones around all schools in the   |
| decisions should help create the conditions in which    | Kirklees District.                            |
| businesses can invest, expand and adapt. Significant    |   |
| weight should be placed on the need to support          | The percentages of overweight and obese       |
| economic growth and productivity, taking into           | reception and year 6 children have increased  |
| account both local business needs and wider             | since the previous year which were 23.2%      |
| opportunities for development. The approach taken       | and 35.5% respectively.                       |
| should allow each area to build on its strengths,       | and bolove respectively.                      |
| counter any weaknesses and address the challenges       | Supporting information and evidence for       |
| of the future."   | HFT3 can be found in Appendix 3 of the SPD,   |
| of the future.  | including further evidence supporting a       |
| The lack of evidence of a causal link between           | restrictive buffer around schools and         |
| proximity of takeaways to local schools and its         | evidence for using a 400m-walking-distance    |
|   | restrictive buffer.                           |
| impact on obesity has been confirmed in a number        |   |
| of planning decisions.                                  |   |

| In Courth Dikkle the Discriming langest strategy and    | YouGov report that the average age for a         |
|---|--|
| In South Ribble the Planning Inspectorate raised        | child to begin walking themselves to school      |
| concerns about a similar 400m school proximity          | is 10. For most children this is the last year o |
| restriction on fast food, stating 'the evidence base    | primary school. The most common time for         |
| does not adequately justify the need for such a         | children to purchase fast food is after schoo    |
| policy', and due to the lack of information, it is      | on the journey home, with many children          |
| impossible to 'assess their likely impact on the town,  | skipping lunch in order to spend the money       |
| district or local centres'.                             | outside the school gate (Caraher, 2014).         |
|   | Nutritional surveys show that primary schoo      |
| Similarly, research by Brighton & Hove concluded        | age children eat takeaways regularly.            |
| that 'the greatest influence over whether students      | According to a 2017 resident survey in           |
| choose to access unhealthy food is the policy of the    | Southwark 2% of primary school age childre       |
| individual schools regarding allowing students to       | were reported to have eaten a takeaway on        |
| leave school premises during the day'.                  | the way home from school. Given a choice         |
|   | children will choose to purchase the food        |
| The recent Inspectors response to the London            | which they find most pleasurable to eat with     |
| Borough of Croydon (January 2018) regarding a           | little regard for nutritional or health related  |
| similar prohibition on hot food takeaways, (where a     | factors (Macdiarmid et al, 2015).                |
| similar campaign to persuade takeaway proprietors       |  |
| to adopt healthy food options existed) confirmed        | There is evidence that the food                  |
| that the councils own 'healthy' plans would be          | environment, including the physical              |
| stymied by the proposed policy, as would purveyors      | accessibility of fast-food outlets, influences   |
| of less healthy food. The policy failed to distinguish  | the types of food consumed, and may in tur       |
| between healthy and unhealthy takeaway food, and        | contribute to obesity levels. Placing a          |
| "confounds its own efforts to improve healthiness of    | takeaway right next to a school produced a       |
| the food provided by takeaway outlets" and failed to    | 5.2% increase in obesity among students,         |
| "address the demand for the provision of                | linking obesity levels in schoolchildren to the  |
| convenience food". The Inspector concluded that         | proximity of fast-food restaurants to schools    |
| because the reasons for the policy do not withstand     | (Pathania, V. 2016).                             |
| scrutiny, they must be regarded as unsound.             | (  |
|   | Researchers have also successfully identified    |
| The inspector at Nottingham City Council stated         | the link between the presence of a hot food      |
| "There is insufficient evidence to support the link     | takeaway within 400m of schools and              |
| between childhood obesity and the concentration or      | childhood obesity (Fraser et al, 2010 &          |
| siting of A3, A4 and A5 uses within 400m of a           | Barrett et al, 2017).                            |
| secondary school to justify the criterion of policy LS1 |  |
|   | This guidance applies to bet feed tokes were     |
| that proposals for A3, A4 and A5 uses will not be       | This guidance applies to hot food takeaways      |
| supported outside established centres if they are       | and not restaurants. However, the local          |

| located within 400m of a secondary school unless it    | authority has also committed to a range of              |
|--|---|
| can be clearly demonstrated that the proposal will     | other measures to contribute towards                    |
| not have a negative impact on health and well-being    | tackling obesity.                                       |
| the criterion and justification should therefore be    |   |
| deleted/amended.                                       | In Kirklees we are taking a whole systems               |
|  | approach, through the application of a range            |
| The inspector at Rotherham stated "Policy SP25 sets    | of policy drivers, working with our partners            |
| out various criteria against which proposals for hot   | and stakeholders to coproduce measures                  |
| food takeaways will be assessed. One of the criteria   | which enable communities to access the                  |
| is designed to prevent hot food takeaways within       | support they need and through creating                  |
| 800 metres of a primary school, secondary school or    | health promoting environments where                     |
| college when the proposed site is outside a defined    | healthy choices are the easy choice.                    |
| town, district or local centres. Having carefully      |   |
| considered the material before me and the              | Alongside the work we are undertaking                   |
| discussion at the Hearing I do not consider there is   | concerning hot food takeaways, there are a              |
| sufficient local evidence to demonstrate a causal link | broader set of system wide actions which                |
| between the proximity of hot food takeaways to         | support our healthy weight ambition:                    |
| schools and colleges and levels of childhood obesity.  | Heathy Weight Declaration                               |
| Although I accept that levels of childhood obesity     | Commitments being delivered                             |
| need to be tackled by both local and national          | Work to ensure that good quality food                   |
| initiatives I do not consider there are sufficient     | and nutrition is available to everyone                  |
| grounds at the present time to include this particular | irrespective of where they live and what                |
| aspect of land use policy in the RSPP".                | they earn   |
|  | <ul> <li>Working with schools to ensure that</li> </ul> |
| In Guildford, the inspector stated "Finally, the       | good quality nutritional meals are                      |
| submitted Plan contains a requirement common to        | provided to children, along with good                   |
| Policy E7 Guildford town centre, E8 District Centres   | quality opportunities to be physically                  |
| and E9 Local Centres and isolated retail units that    | active. These opportunities are extende                 |
| resists proposals for new hot food takeaways within    | into the Holiday Activity and Food                      |
| 500 metres of schools. However, the evidence           | programmes and enrichment activities                    |
| indicates that childhood obesity in Guildford is lower | supported by the schools.                               |
| than the average for England. Childhood obesity may    | Working with Early Years to ensure that                 |
| be a product of a number of factors, not necessarily   | children and families are equipped to                   |
| attributable to takeaway food; takeaways often sell    | lead healthy lives in terms of food, joyfu              |
| salads as well as nutritious foods; not all kinds of   | movement, good quality sleep, etc.                      |
| takeaway food are bought by children; children have    | Joint working between Planning and                      |
| traditionally resorted to shops selling sweets and     | Public Health to ensure that the built                  |
| fizzy drinks, which would be untouched by the          | environment is conducive to health                      |

| policy; and the policy would have no bearing on the<br>many existing takeaways. In this context there is no<br>evidence that the requirement would be effective in<br>safeguarding or improving childhood health. It<br>would be an inappropriate interference in the<br>market without any supporting evidence and would<br>therefore be unsound".<br>Planware Ltd considers there is no sound<br>justification for proposed Policy HFT3 which imposes<br>commercial restrictions on restaurants that include<br>an element of hot food takeaways within a 400m<br>radius from a primary or secondary school. Policy<br>HFT3 should therefore be removed to provide<br>consistency and to abide by the Framework. | <ul> <li>Working with Transport Strategy and policy to ensure that the transport schemes, existing and the new transport networks is conducive to health by way of active travel</li> <li>Working with stakeholders to ensure that good quality opportunities to be physically active are offered to those not currently active</li> <li>Working to develop a 'weight neutral' approach to focus on healthy behaviours rather than weight, shape and body size.</li> <li>There are many appeal decisions which indicate that hot food takeaways close to schools exacerbate health and well-being issues in the area, as an example:</li> <li>A 2021 dismissed appal decision is of particular relevance from Bristol City Council (APP/Z0116/W/21/3267875 100 Newquay Road, Knowle, Bristol). The inspector had regard to the location of the site within 400 metres of a primary school and an access to a planned secondary school. In the inspector's view, an additional takeaway alongside the existing convenience store and fish and chip shop would be likely to attract young people to the parade and may also attract parents looking for a quick meal or snack option after school or following after-school activities. In this location, the takeaway would not promote healthy lifestyles and would be likely to influence behaviour harmful to health, contrary to development plan policy.</li> </ul> |
|--|---|
|--|---|

|                                 |  |  | T<br>fl<br>m | vidence based on Kirklees health indicators.<br>he policy approach is proportionate and<br>exible through the consideration of<br>naterial considerations which seek to<br>alance health and economic aims. |
|---------------------------------|--|--|--------------|---|
| HFT_SPD20 Private<br>individual | Noise<br>Abatement<br>&<br>extraction<br>of Odours | We wish to comment on the Hot Food Takeaway<br>Supplementary Planning Document.<br>We have attempted to use the Online System to<br>comment, but it is just way too long & complex, so<br>we are emailing you instead.<br>This policy is well overdue. There is an obvious need<br>to restrict the number of hot food takeaways in a<br>given area – both from a nuisance & public health<br>perspective.<br>However, the policy is useless unless it is enforced<br>by KMC.<br>We live in Marsh, so this area is of particular interest<br>to us. In appendix 2, Marsh is classed as a District<br>Centre. By our reckoning, the numbers for<br>takeaways are a little low. Do you only include the<br>premises on the main road? Surely the fish & chip<br>shops on Jim Lane & Smiths Ave should be included?<br>If it does only include the main road, then surely this<br>policy would serve to drive new hot food takeaways<br>in Marsh, but away from the main road.<br>The KFC in Marsh expanded some time ago into a 2 <sup>nd</sup><br>shop unit. Presumably it only counts as one hot food<br>takeaway in your counts? What is to stop someone<br>merging a whole row of shops into a single unit,<br>which inside has multiple stalls selling different<br>takeaways – would this only count as 1?<br>In any event, Marsh exceeds the 15% threshold for | Si<br>N<br>C | upport.<br>o change.<br>T_SPD19.  |

|           |                       |                                  | District Centres, so we would expect the policy to<br>allow refusal of further hot food takeaways in the<br>area.<br>We do not understand why the threshold is 10% in<br>Town Centres, and 15% elsewhere. Why not 10%<br>everywhere?   |  |
|-----------|-----------------------|----------------------------------|--|--|
|           |                       |                                  | The fact that new takeaway applications will be<br>subject to stricter requirements on Noise Abatement<br>& Odours, Waste Disposal, Design & Highway Safety<br>is a good thing.  |  |
| HFT_SPD4  | Private<br>individual | Policy HFT5<br>Waste<br>Disposal | Litter in the vicinity of hot food takeaways is a major<br>problem. Food debris attracts vermin; and the<br>streets are a mess. All premises should be obliged to<br>provide lidded bins, which owners should<br>empty. They also should clear up outside their<br>premises. Whilst only a small percentage of food is<br>consumed in the immediate area, it is obvious by the<br>amount of litter that these customers seem<br>particularly negligent about disposing of their litter.  | No change.<br>Comment noted.<br>This SPD requires applicants to submit a<br>Waste Strategy as part of any planning<br>application. |
| HFT_SPD12 | Historic<br>England   | Policy HFT5<br>Waste<br>Disposal | <ul> <li>Historic England is the Government's statutory<br/>adviser on all matters relating to the historic<br/>environment in England. We are a non-departmental<br/>public body established under the National Heritage<br/>Act 1983 and sponsored by the Department for<br/>Culture, Media and Sport (DCMS). We champion and<br/>protect England's historic places, providing expert<br/>advice to local planning authorities, developers,<br/>owners and communities to help ensure our historic<br/>environment is properly understood, enjoyed and<br/>cared for.</li> <li>Thank you for consulting Historic England on the<br/>above document. Our comments are confined to the<br/>following:</li> </ul> | Support.<br>No change.<br>Comment noted.   |
|           |                       |                                  | • We support the first bullet reference under HFT 5<br>Waste Disposal to bin stores external to the building   |  |

|           |                       |                                  | needing to be adequately screened in a manner and<br>location that does not detract from the street scene<br>or the character of the area.<br>If you have any queries or would like to discuss<br>anything further, please do not hesitate to contact<br>me.   |  |
|-----------|-----------------------|----------------------------------|--|--|
| HFT_SPD23 | Private<br>individual | Policy HFT5<br>Waste<br>Disposal | <ul> <li>We wish to comment on the Hot Food Takeaway<br/>Supplementary Planning Document.</li> <li>We have attempted to use the Online System to<br/>comment, but it is just way too long &amp; complex, so<br/>we are emailing you instead.</li> <li>This policy is well overdue. There is an obvious need<br/>to restrict the number of hot food takeaways in a<br/>given area – both from a nuisance &amp; public health<br/>perspective.</li> <li>However, the policy is useless unless it is enforced<br/>by KMC.</li> <li>We live in Marsh, so this area is of particular interest<br/>to us. In appendix 2, Marsh is classed as a District<br/>Centre. By our reckoning, the numbers for<br/>takeaways are a little low. Do you only include the<br/>premises on the main road? Surely the fish &amp; chip<br/>shops on Jim Lane &amp; Smiths Ave should be included?<br/>If it does only include the main road, then surely this<br/>policy would serve to drive new hot food takeaways<br/>in Marsh, but away from the main road.</li> <li>The KFC in Marsh expanded some time ago into a 2<sup>nd</sup><br/>shop unit. Presumably it only counts as one hot food<br/>takeaway in your counts? What is to stop someone<br/>merging a whole row of shops into a single unit,<br/>which inside has multiple stalls selling different<br/>takeaways – would this only count as 1?</li> </ul> | Support.<br>No change.<br>Comment noted. See response to<br>HFT_SPD19. |

|             |          |             | In any event, Marsh exceeds the 15% threshold for          |   |
|-------------|----------|-------------|--|---|
|             |          |             | District Centres, so we would expect the policy to         |   |
|             |          |             | allow refusal of further hot food takeaways in the         |   |
|             |          |             | area.  |   |
|             |          |             | We do not understand why the threshold is 10% in           |   |
|             |          |             | Town Centres, and 15% elsewhere. Why not 10%               |   |
|             |          |             | everywhere?  |   |
|             |          |             | The fact that new takeaway applications will be            |   |
|             |          |             | subject to stricter requirements on Noise Abatement        |   |
|             |          |             | & Odours, Waste Disposal, Design & Highway Safety          |   |
|             |          |             | is a good thing.   |   |
| HFT SPD13   | Historic | Policy HFT6 | Historic England is the Government's statutory             | Comment noted.                          |
| 1111_51 015 | England  | Takeaway    | adviser on all matters relating to the historic            | comment noted.                          |
|             | Lingiana | Design and  | environment in England. We are a non-departmental          | Proposed Modification:                  |
|             |          | Community   | public body established under the National Heritage        | Add: <i>LP24, LP25, LP35</i>            |
|             |          | Safety      | Act 1983 and sponsored by the Department for               | To the 'Relevant Local Plan Policy' Box |
|             |          | ,           | Culture, Media and Sport (DCMS). We champion and           | ·····, -···                             |
|             |          |             | protect England's historic places, providing expert        |   |
|             |          |             | advice to local planning authorities, developers,          |   |
|             |          |             | owners and communities to help ensure our historic         |   |
|             |          |             | environment is properly understood, enjoyed and            |   |
|             |          |             | cared for.   |   |
|             |          |             | Thank you for consulting Historic England on the           |   |
|             |          |             | above document. Our comments are confined to the           |   |
|             |          |             | following:   |   |
|             |          |             | Tonowing.  |   |
|             |          |             | <ul> <li>We note that HTF 6 Takeaway Design and</li> </ul> |   |
|             |          |             | Community Safety is restricted to the control of the       |   |
|             |          |             | design of takeaways as it relates to safety and            |   |
|             |          |             | residential amenity. However, we would suggest             |   |
|             |          |             | that the supporting text highlights that policies          |   |
|             |          |             | within the Local Plan covering design and the historic     |   |
|             |          |             | environment (namely policies LP24, LP25 and LP35)          |   |
|             |          |             | will continue to control all other aspects of a            |   |

|           |                       |                         | proposals design and interaction with heritage assets.   |   |
|-----------|-----------------------|-------------------------|--|---|
|           |                       |                         | If you have any queries or would like to discuss<br>anything further, please do not hesitate to contact<br>me.   |   |
| HFT_SPD24 | Private<br>individual | Policy HFT6<br>Takeaway | We wish to comment on the Hot Food Takeaway<br>Supplementary Planning Document.  | Support.                                  |
|           |                       | Design and<br>Community | We have attempted to use the Online System to comment, but it is just way too long & complex, so   | No change.                                |
|           |                       | Safety                  | we are emailing you instead.   | Comment noted. See response to HFT_SPD19. |
|           |                       |                         | This policy is well overdue. There is an obvious need<br>to restrict the number of hot food takeaways in a<br>given area – both from a nuisance & public health<br>perspective.  | _   |
|           |                       |                         | However, the policy is useless unless it is enforced by KMC.   |   |
|           |                       |                         | We live in Marsh, so this area is of particular interest<br>to us. In appendix 2, Marsh is classed as a District<br>Centre. By our reckoning, the numbers for<br>takeaways are a little low. Do you only include the<br>premises on the main road? Surely the fish & chip<br>shops on Jim Lane & Smiths Ave should be included?<br>If it does only include the main road, then surely this<br>policy would serve to drive new hot food takeaways<br>in Marsh, but away from the main road. |   |
|           |                       |                         | The KFC in Marsh expanded some time ago into a 2 <sup>nd</sup> shop unit. Presumably it only counts as one hot food takeaway in your counts? What is to stop someone merging a whole row of shops into a single unit, which inside has multiple stalls selling different takeaways – would this only count as 1?   |   |
|           |                       |                         | In any event, Marsh exceeds the 15% threshold for  |   |

|           |                       |                                  | District Centres, so we would expect the policy to<br>allow refusal of further hot food takeaways in the<br>area.<br>We do not understand why the threshold is 10% in<br>Town Centres, and 15% elsewhere. Why not 10%<br>everywhere?<br>The fact that new takeaway applications will be<br>subject to stricter requirements on Noise Abatement<br>& Odours, Waste Disposal, Design & Highway Safety<br>is a good thing.   |  |
|-----------|-----------------------|----------------------------------|---|--|
| HFT_SPD25 | Private<br>individual | Policy HFT7<br>Highway<br>Safety | <ul> <li>We wish to comment on the Hot Food Takeaway<br/>Supplementary Planning Document.</li> <li>We have attempted to use the Online System to<br/>comment, but it is just way too long &amp; complex, so<br/>we are emailing you instead.</li> <li>This policy is well overdue. There is an obvious need<br/>to restrict the number of hot food takeaways in a<br/>given area – both from a nuisance &amp; public health<br/>perspective.</li> <li>However, the policy is useless unless it is enforced<br/>by KMC.</li> <li>We live in Marsh, so this area is of particular interest<br/>to us. In appendix 2, Marsh is classed as a District<br/>Centre. By our reckoning, the numbers for<br/>takeaways are a little low. Do you only include the<br/>premises on the main road? Surely the fish &amp; chip<br/>shops on Jim Lane &amp; Smiths Ave should be included?<br/>If it does only include the main road, then surely this<br/>policy would serve to drive new hot food takeaways<br/>in Marsh, but away from the main road.</li> <li>The KFC in Marsh expanded some time ago into a 2<sup>nd</sup><br/>shop unit. Presumably it only counts as one hot food</li> </ul> | Support.<br>No change.<br>Comment noted. See response to<br>HFT_SPD19. |

| takeaway in your counts? What is to stop someone<br>merging a whole row of shops into a single unit,<br>which inside has multiple stalls selling different<br>takeaways – would this only count as 1? |  |
|---|--|
| In any event, Marsh exceeds the 15% threshold for<br>District Centres, so we would expect the policy to<br>allow refusal of further hot food takeaways in the<br>area.                                |  |
| We do not understand why the threshold is 10% in<br>Town Centres, and 15% elsewhere. Why not 10%<br>everywhere?   |  |
| The fact that new takeaway applications will be<br>subject to stricter requirements on Noise Abatement<br>& Odours, Waste Disposal, Design & Highway Safety<br>is a good thing.                       |  |